#### City of Pensacola



#### **Westside Redevelopment Board**

#### **Agenda**

Tuesday, July 28, 2020, 3:30 PM

Council Chambers, 1st Floor

Members of the public may attend & participate only via live stream or phone.

Live Meeting Video: cityofpensacola.com/428/Live-Meeting-Video

Citizens may submit an online input form here:

Call to Order

**Determination of Quorum** 

**Election of Officers** 

#### **Approval of Minutes**

20-00408 MINUTES OF THE WESTSIDE REDEVELOPMENT BOARD MEETING -

01/28/2020

Attachments: DRAFT WRB Minutes - 012820.docx

#### **Reports & Announcements**

2. 20-00407 UPDATE ON RULES AND PROCEDURES

3. <u>20-00410</u> CRA ANNUAL OVERVIEW & UPDATE PRESENTATION

Attachments: FY2019 CRA Annual Report

#### **Old Business**

#### **New Business**

**4**. <u>20-00409</u> PROJECT LIST & 5-YEAR IMPLEMENTATION PLAN (FY2021-2025)

Recommendation: That the WRB recommend a project list and 5-year implementation plan

which reflect the WRB's priorities for project development and/or

implementation during the five-year period beginning in Fiscal Year 2021 beginning October 1, 2020 through Fiscal Year 2025 ending September

30, 2025.

Attachments: Proposed Project List & Implementation Plan (FY2021-25)

#### **Board Member Comments**

#### **Open Forum**

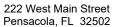
#### **Adjournment**

PLEASE NOTE: One or more members of the City Council/Community Redevelopment Agency Board may be in attendance.

The City of Pensacola adheres to the Americans with Disabilities Act and will make reasonable accommodations for access to city services, programs, and activities. Please call 850-435-1606 (or TDD 435-1666) for further information. Requests must be made at least 48 hours in advance of the event in order to allow the city time to provide the requested services.

If any person decides to appeal any decision made with respect to any matter considered at such meeting, he will need a record of the proceedings, and that for such purpose he may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

The City of Pensacola adheres to the Americans with Disabilities Act and will make reasonable accommodations for access to City services, programs and activities. Please call 435-1606 (or TDD 435-1666) for further information. Request must be made at least 48 hours in advance of the event in order to allow the City time to provide the



#### City of Pensacola



#### Memorandum

File #: 20-00408 Westside Redevelopment Board 7/28/2020

#### **SUBJECT:**

MINUTES OF THE WESTSIDE REDEVELOPMENT BOARD MEETING - 01/28/2020



#### Westside Redevelopment Board

Tuesday, January 28, 2020 – 3:30 P.M. Central 222 W. Main Street, 1<sup>st</sup> Floor, Pensacola FL 32502 Vince Whibbs, Sr. Conference Room

#### DRAFT RECORD OF MINUTES

| BOARD MEMBERS PRESENT       | BOARD MEMBERS ABSENT |
|-----------------------------|----------------------|
| Doug Baldwin, Sr., Chair    | Jimmie Perkins       |
| James L. Gulley, Vice Chair | Norman Lee Baker     |
| Dianne Robinson             |                      |
| C. Marcel Davis             |                      |
| Jewel Cannada-Wynn          |                      |
|                             |                      |

#### **STAFF PRESENT**

| Helen Gibson      | CRA Administrator       |
|-------------------|-------------------------|
| Victoria D'Angelo | Asst. CRA Administrator |
| Denise Myrick     | CRA Associate           |

#### Call to Order/Quorum

Meeting was called to order at 3:43 p.m. by Chairman, Doug Baldwin, Sr..

The Board's Rules of Order and Decorum were read by Chairman Baldwin.

#### **Determination of Quorum**

A quorum was present.

#### **Approval of Minutes**

### 1. 20-00060 – MINUTES OF THE WESTSIDE REDEVELOPMENT BOARD MEETING – 10/22/19

Board Member James Gulley requested that the October 22, 2019 minutes pertaining to New Business Item Number 2, Amendment of WRB Rules and Procedures, Section 3, Paragraph A, be corrected to reflect that Board Member Jewel Cannada-Wynn agreed to the change without a vote.

Board Member Cannada-Wynn made a motion to approve the October 22, 2019 minutes, as corrected. Motion seconded by Board Member C. Marcel Davis and carried unanimously.

#### **Old Business**

No old business was discussed.

#### **New Business**

No new business was discussed.

#### **Reports and Announcements**

#### 2. 20-00056 - UPDATE ON RULES AND PROCEDURES

Assistant CRA Administrator, Victoria D'Angelo, introduced Council Executive, Don Kraher. Mr. Kraher informed the Board that the City was in the process of standardizing the rules and procedures for all boards. He stated his anticipation that the rules and procedures would be presented to City Council at their March meeting.

#### 3. 20-00058 - UPDATE ON COMMERCIAL FAÇADE IMPROVEMENT PROGRAM

Ms. D'Angelo provided an update on the Commercial Façade Improvement Program. She advised the Board that the Historic Restoration of the Ella Jordan Home was approved for this program. Discussion was held fielding questions and comments. Ms. D'Angelo responded accordingly and indicated that the Board's assistance in marketing the program who be advantageous. She then coordinated the dissemination of program flyers to Board members who wished to assist in outreach.

#### 4. 20-00059 - UPDATE ON MULTI-MODAL TRANSPORTATION IMPROVEMENTS

Ms. D'Angelo provided an update on the project. She informed the Board that the two projects – Connectivity to Downtown Pensacola via Main Street and Connectivity to Legion Field and the Global Learning Academy were recommended for submission to the Florida Department of Transportation (FDOT) through the Transportation Alternatives Program (TAP). She stated that the projects ranked as the top two priorities of the Florida-Alabama Transportation Planning Organization (FL-AL TPO), however, they were unable to be funded by FDOT during that cycle. She advised the Board, however, that for the upcoming February meeting the Connectivity to Legion Field project was anticipated to be ranked number one. Vice Chairman Gulley gave accolades to Ms. D'Angelo on her presentation of the two projects and stated that he was optimistic regarding the upcoming meeting in February.

#### **Board Member Comments**

Vice Chairman Gulley provided comments regarding the Baptist Hospital campus and related initiatives, the CRA Urban Design Overlay District and the CRA Residential

Property Improvement Program. CRA Administrator, Helen Gibson, responded accordingly.

Board Member Cannada-Wynn provided comments regarding the American Legion Post 33. Discussion ensued amongst the Board regarding the background and history of Post 33.

#### **Open Forum**

No public comments were received.

#### **Adjournment**

With no further discussion, the meeting adjourned at 4:24 p.m.

#### 222 West Main Street Pensacola, FL 32502

#### City of Pensacola



#### Memorandum

File #: 20-00407 Westside Redevelopment Board 7/28/2020

#### **DISCUSSION ITEM**

**SPONSOR:** Doug Baldwin, Sr., WRB Chairperson

TITLE:

UPDATE ON RULES AND PROCEDURES

#### **SUMMARY:**

City Council Executive, Don Kraher, will provide the Westside Redevelopment Board (WRB) with an update regarding the standardization of rules and procedures for City Council-appointed boards.

#### **STAFF CONTACT:**

Kerrith Fiddler, Deputy City Administrator - Community Development M. Helen Gibson, AICP, CRA Administrator Victoria D'Angelo, Asst. CRA Administrator Don Kraher, City Council Executive

#### ATTACHMENTS:

None.

PRESENTATION: No

#### City of Pensacola



#### Memorandum

File #: 20-00410 Westside Redevelopment Board 7/28/2020

#### PRESENTATION ITEM

**SPONSOR:** Doug Baldwin, Sr., WRB Chairperson

TITLE:

CRA ANNUAL OVERVIEW & UPDATE PRESENTATION

#### **SUMMARY:**

The Westside Redevelopment Board (WRB) will receive a presentation. The presentation will provide a general overview and updates pertaining to the Community Redevelopment Agency's (CRA) administration, activities and progress.

The CRA's Fiscal Year 2019 Annual Report, which illustrates the CRA's activities and accomplishments for the 2019 fiscal year, is attached.

#### STAFF CONTACT:

Kerrith Fiddler, Deputy City Administrator, Community Development M. Helen Gibson, AICP, CRA Administrator Victoria D'Angelo, Assistant CRA Administrator

#### ATTACHMENTS:

1) FY2019 CRA Annual Report

**PRESENTATION:** Yes



# PENSACOLA

Community Redevelopment Agency



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Recognizing problems existing in communities which jeopardize the health, safety and welfare of residents, the State of Florida, through Chapter 163, Part III, F.S., enabled local governments to create Community Redevelopment Agencies (CRAs), specifically for:

- · Elimination and prevention of slum or blight
- Rehabilitation or conservation in a redevelopment district
- Preservation or enhancement of the tax base
- Affordable housing, for rent or sale to residents of low- or moderate-to-middle income, including the elderly
- Reduction or prevention of crime, including community policing innovations
- Preparation and administration of redevelopment plans to carry out the activities above

On September 25, 1980, the Pensacola City Council determined that a blighted area existed within the city, and through Resolution 54-80 created the Pensacola Inner City Community Redevelopment Area (CRA).

Since its creation, the Pensacola CRA has provided a means for the investment of public funds in tandem with private enterprise to revitalize areas exhibiting issues that affect health, safety and welfare, contribute to increased crime rates, and/or cause a decline in the number of businesses and residential options.

The Pensacola CRA utilizes Tax Increment Financing (TIF) to generate revenue for its redevelopment activities. TIF is derived from an amount equal to 95% of the annual increase in taxes above the base year. While some CRA projects, such as infrastructure improvements (streets, parks, utilities, etc.) are generally publicly-funded, others are joint ventures. Still others are developed by the private sector alone.



# EXECUTIVE SUMMARY

Guided by the CRA plan, our vision is that all CRA neighborhoods are healthy, safe and attractive physical environments. It is our vision that CRA neighborhoods provide a range of housing and economic opportunities for the diversity of the population, including those who have long historical roots here.

We envision CRA neighborhoods connected to amenities and the waterfront.

We envision development that embraces the traditional, walkable character of our older inner-city neighborhoods. Our vision includes a solid tax base generated by thriving businesses and successful private investment. In our vision, the history and culture of our community are celebrated.

# JUTINE SUMM

In 2019, we moved toward the vision on many fronts. We assisted low- and middle-income households to remain in their homes and in the CRA area through our Residential Property Improvement Program. We saw construction start on 72 units of affordable housing. We contributed to saving a historic and culturally significant structure from the wrecking ball through our Façade Improvement Program. We facilitated the adoption of urban design standards to help new construction respect traditional neighborhood character. We worked with private developers to redevelop underutilized CRA-owned property.

In FY2019, we partnered with the Port of Pensacola and the State of Florida to complete a ferry landing facility to accommodate a water taxi between downtown and the National Seashore. We constructed ADA improvements, and paver enhancements to sidewalks, as well as street calming infrastructure, moving the CRA closer to "Complete Streets."

While plan implementation efforts have been substantial, ample work is still needed to remove and prevent the return of blight, stabilize, strengthen and diversify the economy, and preserve and enhance neighborhood livability, including maintaining an adequate supply of affordable housing.

In the coming years, the CRA looks forward to undertaking infrastructure projects that support a strong, growing and attractive City of Pensacola inner city that is connected, walkable and easily traversed on a bicycle.

We look forward to working to increase affordable housing options to support diversity and sustainability in the local economy, housing and environment. We look forward to creating an enhanced public realm that is attractive to investors and businesses and to leveraging the efforts of entrepreneurs. We look forward to removing obstacles to continuous public access along the waterfront, as we also preserve and protect the area's natural assets. In our future, Pensacola's CRA is a place people want to visit and live, work and play.

With Regards,

M. Helen Gibson CRA Administrator

Helen Gibson

# THE COMMUNITY REDEVELOPMENT AGENCY





Jared Moore
cra vice-chair
CITY COUNCIL DISTRICT 4



P.C. Wu, PhD BOARD MEMBER CITY COUNCIL DISTRICT 1



Sherri F. Myers BOARD MEMBER CITY COUNCIL DISTRICT 2



Andy Terhaar BOARD MEMBER CITY COUNCIL DISTRICT 3



John Jerralds BOARD MEMBER CITY COUNCIL DISTRICT 5



Ann Hill BOARD MEMBER
CITY COUNCIL DISTRICT 6



Helen Gibson



Victoria D'Angelo ASSISTANT CRA ADMINISTRATOR



Grover Robinson, IV
MAYOR OF PENSACOLA

### REDEVELOPMENT **ADVISORY BOARDS**

#### EASTSIDE REDEVELOPMENT BOARD



Jeannie Rhoden CHAIR



Aretta Anderson VICE-CHAIR



Ann Hill BOARD MEMBER CITY COUNCIL DISTRICT 6



Jasmine Hunt **BOARD MEMBER** 



Fred D. Young BOARD MEMBER

#### WESTSIDE REDEVELOPMENT BOARD



Douglas Baldwin CHAIR



James L. Gullev VICE-CHAIR



Jewel Cannada-Wynn BOARD MEMBER CITY COUNCIL DISTRICT 7



C. Marcel Davis **BOARD MEMBER** 



Dianne Robinson **BOARD MEMBER** 

Two advisory boards, created in 2013 and 2014, ensure the representation and involvement of stakeholders within the Eastside and Westside redevelopment areas. The boards are made up of dedicated and engaged members of the Pensacola community who meet once per quarter. They are appointed by the City Council to serve three-year terms.

**Not Pictured:** Jimmie Perkins Norman Lee Baker

The CRA was saddened by the loss of two of our respected leaders during FY2019, City Council Member Gerald Wingate and Westside Redevelopment Board Member Tederria L. Puryear. Both men were true public servants whose contributions to the community will be felt for years to come. We are grateful for their service.

# SUPPORTING PENSACOLA'S REVITALIZATION AREAS



It would be virtually impossible to walk around Pensacola's Urban Core area without seeing the efforts of the Pensacola CRA. Through large and small projects, public-private partnerships, incentives, planning, investments and community partnerships, the CRA works to re-energize and redefine Pensacola's historically underserved areas to help them reach their full potential.

In 1980, the Pensacola
City Council created
the CRA to spark
interest in areas of
Pensacola exhibiting
blighting symptoms
and identified a
4,611-acre Pensacola
Inner City Community
Redevelopment Area, which at
that time had an estimated taxable value of
\$243,538,890\*.

\*Source: Inner City Area of Pensacola, Florida: "Factors Determining 'Slum' and/or 'Blighted' Conditions," Fall 1981; Escambia County Property Appraiser, Sept. 1981. SOUTH END OF PALAFOX 2019

**LEARN MORE** 

Learn more about the CRA at cityofpensacola.com/CRA



Within the Community Redevelopment Area boundaries are three individual redevelopment areas, and each has its own Redevelopment Plan.

The **Urban Core** area, established in 1984, has received substantial public and private investment. Major future projects identified in the redevelopment plan include community policing, affordable and mixed-use infill development, residential rehabilitation, targeted commercial façade improvements, complete streets and streetscapes and park and waterfront access improvements.

The Westside area, established at the onset of the great economic recession, suffered from a lack of Tax Increment Revenue for many years, but the base year reset in 2014 has resulted in incremental growth in recent years. Needs within this district are substantial and include complete street improvements, affordable and mixed-use infill redevelopment, residential rehabilitation, targeted commercial façade improvements, park improvements and crime prevention, amongst others, as authorized and outlined by the plan. A bond issuance in 2017 provided

the first major source of project funding for the

Westside district. The proceeds have been used for public improvements and property acquisition.

The Eastside area, established in 2004, is primarily a residential district, resulting in slow revenue growth. While incremental projects have been undertaken over the years as funding was available, major financing and grants have been necessary to initiate catalytic projects. A City loan and bonds issued in 2017 funded the renovation and expansion of the historic General Daniel "Chappie" James, Jr., home site to create a museum and youth flight academy. Other recent efforts include property acquisition for affordable housing and targeted residential property improvements near the museum and flight academy. Major future plans include enhancement of the Hollice T. Williams Stormwater Park/Urban Greenway and Magee Field sports field. In partnership with FDOT, the conversion of the two primary neighborhood streets, MLK & Davis, from one-way pairs to twoway traffic as identified in the redevelopment plan

# CRA REDEVELOPMENT AREAS

### EASTSIDE URBAN INFILL AND REDEVELOPMENT AREA

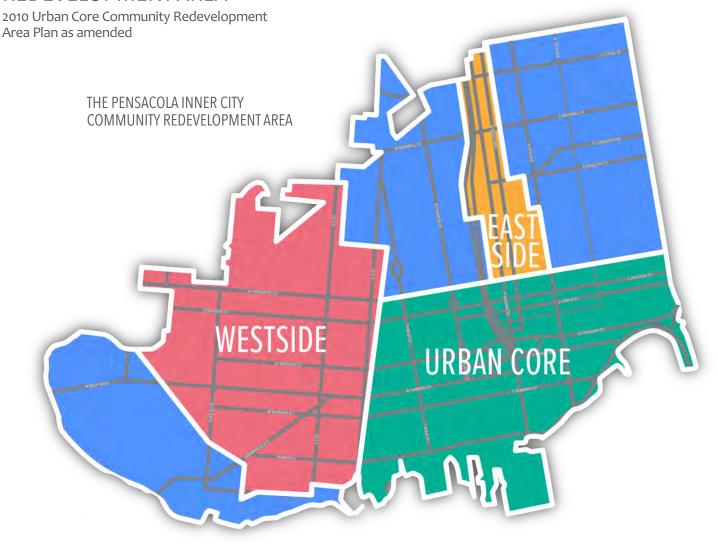
2000 Eastside Urban Infill and Redevelopment Area Plan as amended (Eastside Redevelopment Plan)

### WESTSIDE COMMUNITY REDEVELOPMENT AREA

2007 Westside Community Redevelopment Area Plan as amended (Westside Redevelopment Plan)

The Pensacola CRA's redevelopment efforts target three distinct areas or districts, each with its own unique character and individually identified vision, goals and Redevelopment Plan.

URBAN CORE COMMUNITY REDEVELOPMENT AREA





# RESIDENTIAL PROPERTY IMPROVEMENT PROGRAM





FORE AFTER





The Residential Property Improvement Program (RPIP) was established to encourage reinvestment in Pensacola's historic inner-city neighborhoods, to address deferred exterior maintenance, and to preserve affordability for residents. Property owners may receive construction rehabilitation assistance through a deferred loan that is forgiven in full at the end of the loan period.

The photos show two of the properties remediated through the RPIP program during FY2019.

### CRA URBAN DESIGN STANDARDS OVERLAY

Incorporating input gathered during multiple public workshops, focus sessions and "charettes," the CRA completed, during FY2019, comprehensive Urban Design Standards to guide new construction and redevelopment within the Eastside, Westside and Urban Core Redevelopment Areas. The new standards will promote compatibility of new construction with the traditional

urban form and walkable character of the existing area. The Urban Design Standards were developed by DPZ CoDESIGN and adopted by City Council. To communicate the new requirements, the CRA prepared a printed information card outlining the Urban Design Standards.



# URBAN CORE

### PROJECTS

STARTED / COMPLETED



Permitted \$32,508,011

CRA Investment

\$8,072,288

The 2010 Urban Core Plan identified public improvement projects, including streetscapes, pedestrian improvements, public and private parking facilities, open space and park enhancements, utility upgrades, environmental improvements and signage. Much-needed sidewalk improvements within the Urban Core began in 2019. These improvements include repairs and connectivity guided by the redevelopment plans and the City's recent sidewalk ADA accessibility study.

<del>\$</del>\$86,773 AFFORDABLE HOUSING **EXPENDITURE** 



# PALAFOX STREET AND PLAZA DE LUNA IMPROVEMENTS

In FY2019, a project that incorporates both blight removal and safety was completed in Downtown Pensacola. Along Palafox Street down to the waterfront, 70 public trash receptacles were added or replaced. Along the public street right of way at Plaza de Luna, located at South Palafox Street and Palafox Pier, 5,450 linear feet of rusted and distressed railing were replaced, 35 public benches were refurbished, 135 light poles and 44 bollards were painted, and three access gates, used by passengers to access transient ships docking at the plaza, were installed.

The enhancements will improve the experience for residents and visitors who enjoy the ships that arrive from time to time.

In FY2019, more than a thousand linear feet of deteriorating sections of sidewalk were replaced and 155 new pavers were added along Palafox, making it safer for pedestrians. The improvements represent the next step in an ongoing revitalization effort that continues to transform Pensacola's Urban Core.



### NORTH-SOUTH NEIGHBORHOOD CONNECTORS PROJECT PLAN

The design of a project tailored to revitalize Pensacola's historic inner-city neighborhoods and provide calmer, safer and more pedestrian-friendly access to the downtown core and waterfront was substantially completed during FY2019.



In 2019, the CRA undertook planning and design for streetscape enhancements from Cervantes to Main Street along three critical neighborhood corridors: "A," DeVilliers and Reus Streets. Construction will begin in 2020.

The improvements will both beautify and provide better access to Pensacola's downtown core and Westside redevelopment areas and will improve walkability and connectivity to the future waterfront redevelopment envisioned by the Urban Core Community Redevelopment Plan.



# DEVILLIERS STREET REVITALIZATION

DeVilliers Street is a key neighborhood corridor that is rooted in strong cultural significance and history.

Traversing the unique Belmont-DeVilliers neighborhood, which served as the early center of blues, ragtime, vaudeville and jazz activity in Pensacola, DeVilliers Street contributes a unique flavor to Pensacola's downtown experience. Streetscape enhancements along this corridor will serve to reestablish the critical connection as a principal gateway between the Pensacola Bay waterfront, the downtown core and the residential neighborhoods of Belmont-DeVilliers, historic Tanyard and North Hill.

#### **DEVILLIERS STREET**



7,436
Linear Feet of Sidewalk







"A" Street is the north-south neighborhood connector and transitional corridor between the Urban Core and Westside redevelopment areas, but inadequate pedestrian facilities and excessive roadway widths have created an eroded edge. To address the impediments and transform the corridor for its diverse users, the CRA designed improvements to sidewalks, lighting, street trees and landscape, on-street parking and lane striping. With construction set for FY2020, the improvements will create a more "complete street" while improving access to the waterfront, Downtown Pensacola, and the residential areas of the West Garden District, Tanyard and Belmont-DeVilliers neighborhoods.



### REUS STREET REVITALIZATION

The CRA is moving forward to construct streetscape improvements along Reus Street, which serves as a link between a variety of highly trafficked downtown sites such as the Blue Wahoos Stadium at Community Maritime Park, Pensacola City Hall, Ever'man Cooperative Grocery and Café and the Belmont-DeVilliers, North Hill and Tanyard neighborhoods.

The resulting streetscape improvements will complement the new infill housing that has recently been completed or is currently under construction along the corridor.

### "A" STREET



8,503
Linear Feet of Sidewalk

**Q 106**Lights

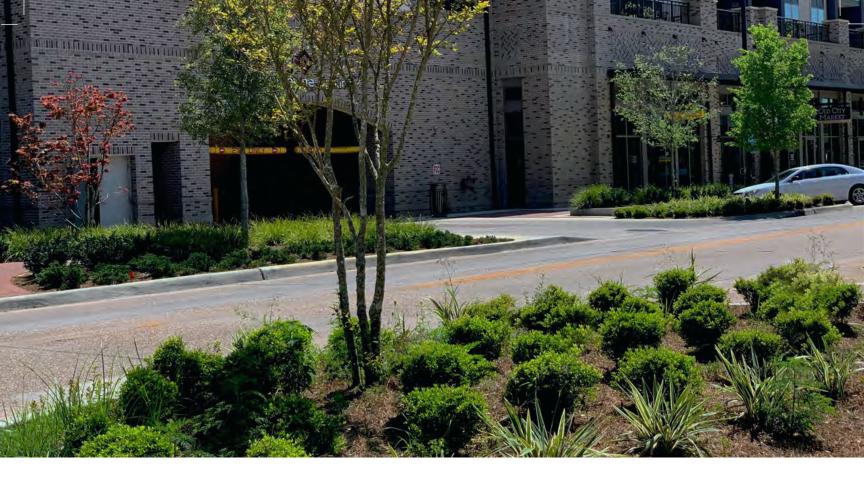
### **REUS STREET**



9,172
Linear Feet of



Linear Feet of Sidewalk



# JEFFERSON STREET STREETSCAPE IMPROVEMENTS

In FY2019, the CRA designed and completed streetscape improvements along the west side of Jefferson Street between Romana and Intendencia, including constructing street curb bulb outs, decorative pavers and landscape beds, and adding pedestrian lighting. Eight new trees and 268 other shrubs and plants were added, and more than 1,600 square feet of new sidewalk was installed. The work complements streetscape improvements on the opposite side of Jefferson that were recently completed as part of the privately-developed Southtowne mixed-use redevelopment project.

This project represents the first phase of a greater CRA initiative to calm traffic and improve connectivity for pedestrians and bicyclists along Jefferson Street as outlined in the Urban Core Redevelopment Plan.

An identified next phase of this project includes implementation of the "East Garden District" segment of the Jefferson Street Road Diet, between Garden and Chase streets. The CRA will implement the improvements north of Garden Street through a public-private partnership with the developer of the future mixed-use "East Garden District" redevelopment project, leveraging an estimated \$40,840,000 in private investment.

Additional initiatives slated for future implementation along this corridor include the construction of bicycle and pedestrian enhancements and traffic calming features between Intendencia Street and the Plaza de Luna park as a link to the continuous waterfront trail system envisioned in the redevelopment plan.



# CATALYTIC CONNECTIVITY AND WATERFRONT PROJECTS

The CRA and City Council approved the Series 2019 bond issue, providing \$17.8 million to fund four catalytic capital improvement projects identified in the the Urban Core Redevelopment Plan, outlined below. The conceptual plans for these projects were developed through a year-long, iterative community planning process, funded by private sector partnership.

### "Hashtag" Waterfront Connector (Continuous Waterfront Trail System)

2010 Urban Core Plan Volume I, pg. 30, 44, 46

#### Bruce Beach Improvements

2010 Urban Core Plan Volume I, pg. 30-31, 40, 42, 58

#### Community Maritime Park Day Marina

2010 Urban Core Plan Volume II, pg. 10-11

"East Garden District" Jefferson Street Road Diet / Sidewalk & Streetscape

2010 Urban Core Volume II, pg. 20





# PENSACOLA BAY FERRY LANDING CONCESSION & RESTROOM BUILDING

Construction of a new concession and restroom building at the Pensacola Bay Ferry Landing, enhanced by adjoining streetscape improvements, was substantially completed during FY2019. The project adds an important amenity for staff and visitors and addresses a top need mentioned on visitor surveys: the need for more public facilities in the downtown urban core of Pensacola.

While creating convenience for staff and visitors, the new facility makes the ferry service a more desirable alternative mode of transportation for residents and tourists to explore Downtown Pensacola and the surrounding Gulf Coast National Seashore areas of Pensacola Beach and Fort Pickens.

The Port of Pensacola, with the CRA serving as a fiscal partner, constructed the new 1,500 square foot restroom and concession building to support the new transportation option, which further activates the downtown area and drives tourism.

The new facility is located at the Pensacola Bay Ferry Landing site between the Port of Pensacola and Plaza de Luna at Palafox Pier in the CRA's Urban Core area. The Pensacola Bay Ferry Landing opened to the public in April of 2019 and is the home port for two ferry vessels. The catamaran-style boats were funded with \$4 million in restitution funds from the 2010 BP oil spill and a \$1.2 million federal grant.





# HAWKSHAW MIXED USE REDEVELOPMENT

The redevelopment of the Hawkshaw site continues to move forward through a development agreement with the CRA. The agreement calls for a large-scale, mixed-use development with an estimated 92,000 gross square feet of building space, 50 residential units and a mixture of restaurant and retail/office space. The project fulfills the vision to create a landmark gateway to downtown from the CRA's southeastern entry and supports redevelopment that builds on the momentum of market forces investing in a livable, distinctive downtown environment.

The 2.2-acre redevelopment site is located at 9<sup>th</sup> Avenue and Romana Street, adjacent to the historic district, the Aragon neighborhood and the Admiral Mason Stormwater Park — a stone's throw from Pensacola Bay. Its principal location serves as a transitional link between the more modern, large-scale office uses immediately to the east, the finer-grain, historic residential neighborhoods across 9<sup>th</sup> Avenue to the west, and the Pensacola waterfront to the south.



# COMMUNITY POLICING INNOVATIONS

Community policing innovations are one approach that may be initiated to target criminal activity within a community redevelopment area. The Community Redevelopment Act describes "community policing innovations" as a "policing technique or strategy" designed to reduce crime by reducing opportunities for, and increasing the perceived risks of, engaging in criminal activity through the visible presence of police in the community. The tactics include, but are not limited to, community, neighborhood block

watch, citizen patrol, foot patrol, neighborhood storefront police stations, field interrogation or intensified motorized patrol.

The Urban Core community policing initiative primarily involves officers on bikes and on foot. This provides the officers with direct community engagement and helps them maintain an approachable and consistent presence in the Urban Core.







### HOLLICE T. WILLIAMS LINEAR URBAN GREENWAY

Escambia County and the City of Pensacola recently received RESTORE grant funding for the design of the Hollice T. Williams Linear Park as a multi-purpose stormwater park, including sports fields, passive recreation, early learning, cultural commemoration, art, skate park and community gardens. Solicitation for statements of interest from engineering and design teams began in 2019. The park spans both the Eastside and Urban Core areas. The CRA is a funding participant on this transformative project.



## GEN. DANIEL "CHAPPIE" JAMES, JR., HOME SITE

Eastside is the birthplace of General Daniel "Chappie" James, Jr. Born in 1920, General James eventually became the first African American four-star general in the United States Air Force. His mother Lillie ran a private school in their house where many African American professionals obtained their education.

The CRA continues its work on the development of a STEM and cultural learning campus at the historic birth site of General Daniel "Chappie" James, Jr., one of the famous Tuskegee Airmen who, in 1975, became the first African American to reach the rank

of four-star general.
General James'
home site is listed
on the National
Register of Historic
Places and was deeded
to the City of Pensacola
by his family. Phase one of
this project restored the historic

home to accommodate a museum, which showcases General James' life and accomplishments, as well as additional space for a flight academy that provides quality math and science programming and flying experience for the youth of the Pensacola community.

The project also included a parking facility and LDIs low impact stormwater features. During FY2019, plans began for phase two of the General Daniel "Chappie" James, Jr., Flight Academy and Museum campus project. Construction of phase two is set to begin

in 2020 and will include expanded classroom and operating space to accommodate the needs of the academy and museum, together with additional on-site and streetscape improvements between the site and overflow parking areas.



GHT AC



# EASTSIDE AFFORDABLE HOUSING: DR. MARTIN LUTHER KING, JR., DRIVE

To leverage the improvements completed at the General Daniel "Chappie" James, Jr., historic home site and to further catalyze revitalization of the Eastside Redevelopment Area, the CRA in 2017 acquired the former Walker Gas Station, a brownfield site located at the corner of Dr. Martin Luther King, Jr., Drive and Mallory Street. The CRA plans to redevelop this property to create affordable housing in the Eastside Area.

The prominent, yet underutilized, corner lot is located less than a block from the historic home site. Combined with the Phase II museum and flight academy improvements and residential property improvements along Dr. Martin Luther King, Jr., Drive, the initiative is designed to preserve affordability, support historic preservation and enhance the visual appeal of one of the Eastside area's key neighborhood corridors.



# FY2019



### DELPHIN DOWNS AFFORDABLE HOUSING APARTMENT DEVELOPMENT

In 2019, construction got underway for Delphin Downs, a new 72-unit affordable housing development in the Westside area. All units will be 2-bedroom and rents will be targeted to residents with incomes between 40% and 60% of the area's median income. The project is expected to be completed in fiscal year 2020.





## WEST MORENO-LEE STREET STORMWATER PARK

The City is working to enhance future economic development opportunities within the Westside Redevelopment Area by focusing on areas surrounding Baptist Hospital, which are prone to repetitive flooding. Following a major storm in 2014, FEMA granted funding to the City of Pensacola to expand the existing stormwater pond. In addition to being flood-prone, the area lacks recreational and open spaces. The CRA is working to acquire additional property with the goal of transforming the stormwater pond into a dual-purpose stormwater park.



### THE COMMERCIAL FAÇADE IMPROVEMENT PROGRAM

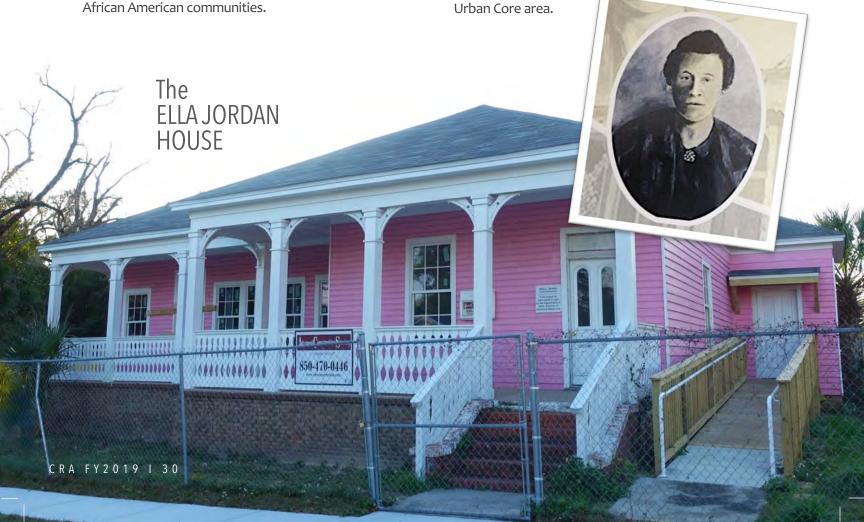
Improvements are underway to a historic Westside landmark in desperate need of restoration. The Ella Jordan House, built in the 1890s at 423 North "C" Street, served as an important social and educational institution for the African American community in Pensacola for decades. It was saved from the wrecking ball with assistance from the CRA's Commercial Façade Improvement Program.

The home is named after Mrs. Ella L. Jordan, who founded Pensacola's Federation of Colored Women's Club, Inc. in 1929. The National Association of Colored Women's Clubs, Inc., is the oldest African American women's organization in America, established in 1896. Hundreds of African American women's clubs came together from across the U.S. with a main purpose to address immediate and long-range issues affecting African American communities.

The house was damaged by Hurricane Ivan in 2004 and efforts to restore the building have been underway for several years through the Mother Wit Institute, a non-profit organization committed to providing holistic cultural education to inner-city African American youth in Escambia County.

To complete the improvements necessary to facilitate the building's re-use as a community center and museum, the CRA awarded supplemental funding through its Commercial Façade Improvement Program. The program provides forgivable loans to property owners to support façade improvements and is currently available within targeted areas of the Westside area, including portions of Cervantes Street, Pace Boulevard and the historic Belmont-DeVilliers

neighborhood of the





# APPENDIX

#### FY 2019 REDEVELOPMENT AREA PERFORMANCE DATA

|   | Inner City* | Urban Core  | Westside  | Eastside   |
|---|-------------|---|---|--|
| Effective Plan  | N/A         | 2010 Urban Core<br>Community<br>Redevelopment Area<br>Plan, as amended. | 2007 Westside<br>Community<br>Redevelopment Area<br>Plan, as amended.   | 2000 Urban Infill and<br>Redevelopment Area<br>Plan, as amended. |
| Extent of<br>Redevelopment Plan<br>Goal Achievement   | N/A         | still needed to remove<br>strengthen and diversit                       | ation efforts have been sub<br>and prevent the return of<br>fy the economy and prese<br>, including maintaining an<br>ck. | blight, stabilize,<br>rve and enhance                            |
|   |             |   |   |  |
| Property Values   |             |   |   |  |
| Base Year Taxable<br>Assessed Value   | N/A         | \$87,926,570  | \$121,903,783   | \$19,243,104   |
| Current Year Taxable<br>Assessed Value<br>(as of Jan 1)                                     | N/A         | \$702,476,774   | \$182,305,154   | \$39,074,697   |
| Expenditures  |             |   |   |  |
| Total Expenditures from<br>Redevelopment Trust<br>Fund                                      | N/A         | \$8,072,288   | \$330,676   | \$208,518  |
| Total amount expended for affordable housing for low- and middle-moderate income residents. | N/A         | \$86,773  |   | \$19,379   |
| Projects  | N/A         | See project list.   | See project list.   | See project list.  |

<sup>\*</sup>On September 25, 2018, the Inner City Community Redevelopment Area was created by the City of Pensacola pursuant to Resolution No. 54-30. As of Fiscal Year 2019, the boundary includes three (3) Tax Incremental Financing (TIF) districts, known as the Urban Core, Westside and Eastside community redevelopment areas, established in 1984, 2007 and 2005, respectively. Each TIF district has its own redevelopment plan and trust fund. Since the Inner City boundary IS NOT a TIF district, areas solely within the Inner City do not generate TIF funding or have an effective redevelopment plan under F.S. Chapter 163, Part III.

1980 Pensacola Inner City Community Redevelopment Area estimated taxable value: \$243,538,890\*.

#### Sources:

Taxable Assessed Values: Escambia County TIF Report, Escambia County Property Appraiser Expenditure Data: City of Pensacola Financial Records

#### **FY 2019 REDEVELOPMENT AREA PROJECT LIST**

#### **URBAN CORE CRA**

| Belmont DeVilliers Holiday Lights Urban Core  CRA Urban Design Overlay District - Urban Core  Commercial Façade Improvement Program —     Masonic Lodge (Vinyl)  Corrine Jones Park Urban Core  DeVilliers Streetscape Revitalization Urban Core  FY19 Urban Core Community Policing Urban Core  Jefferson Street Streetscape Improvements - Phase 1 (Romana to Intendencia - Eastside of Road)  Pensacola Bay Ferry Concession and Restroom Building  Residential Property Improvement Program —     Urban Core  Since Sidential Property Improvement Program —     Urban Core  Got W La Rua St  Residential Property Improvement Program —     Urban Core  Since Sidential Property Improvement Program —     Urban Core   | Completed Completed Completed Completed Completed tarted/Underway Completed tarted/Underway tarted/Underway tarted/Underway | \$1.1M<br>\$1.8K<br>\$105K<br>\$50K<br>\$3.4M<br>\$2.2M<br>\$100K<br>\$210K<br>\$3.5M<br>\$3.5M<br>\$35K |
|--|---|--|
| CRA Urban Design Overlay District - Urban Core  Commercial Façade Improvement Program — Urban Core  Masonic Lodge (Vinyl)  Corrine Jones Park  DeVilliers Streetscape Revitalization  FY19 Urban Core Community Policing  Urban Core  Jefferson Street Streetscape Improvements - Phase 1 (Romana to Intendencia - Eastside of Road)  Pensacola Bay Ferry Concession and Restroom Building  Residential Property Improvement Program — Urban Core  212 N Coyle St  Residential Property Improvement Program — Urban Core  607 W La Rua St  Residential Property Improvement Program — Urban Core  Signal Residential Property Improvement Program — Urban Core  Residential Property Improvement Program — Urban Core  Signal Residential Property Improvement Program — Urban Core   | Completed  Completed  Completed tarted/Underway Completed tarted/Underway tarted/Underway                                   | \$105K<br>\$50K<br>\$3.4M<br>\$2.2M<br>\$100K<br>\$210K<br>\$3.5M<br>\$35K                               |
| Commercial Façade Improvement Program — Urban Core  Masonic Lodge (Vinyl)  Corrine Jones Park  DeVilliers Streetscape Revitalization  FY19 Urban Core Community Policing  Jefferson Street Streetscape Improvements - Phase 1 (Romana to Intendencia - Eastside of Road)  Pensacola Bay Ferry Concession and Restroom Building  Residential Property Improvement Program — Urban Core  212 N Coyle St  Residential Property Improvement Program — Urban Core  607 W La Rua St  Residential Property Improvement Program — Urban Core  Residential Property Improvement Program — Urban Core  83  Residential Property Improvement Program — Urban Core  631 W Wright St  Residential Property Improvement Program — Urban Core  633 W Wright St  Residential Property Improvement Program — Urban Core  634 W Wright St  Residential Property Improvement Program — Urban Core  635 W Wright St  Residential Property Improvement Program — Urban Core  636 W Wright St  Residential Property Improvement Program — Urban Core  637 W Wright St  Residential Property Improvement Program — Urban Core  638 W Wright St  Residential Property Improvement Program — Urban Core  639 W Wright St  Residential Property Improvement Program — Urban Core  631 W Wright St  Residential Property Improvement Program — Urban Core   | Completed  Completed tarted/Underway Completed tarted/Underway tarted/Underway  | \$50K<br>\$3.4M<br>\$2.2M<br>\$100K<br>\$210K<br>\$3.5M<br>\$35K   |
| Masonic Lodge (Vinyl)  Corrine Jones Park  DeVilliers Streetscape Revitalization  FY19 Urban Core Community Policing  Jefferson Street Streetscape Improvements - Phase 1 (Romana to Intendencia - Eastside of Road)  Pensacola Bay Ferry Concession and Restroom Building  Residential Property Improvement Program — 212 N Coyle St  Residential Property Improvement Program — 607 W La Rua St  Residential Property Improvement Program — 631 W Wright St  Residential Property Improvement Program — 633 W Wright St  Reus Streetscape Revitalization  Urban Core  St  Urban Core  Urban Core  St  Urban Core   | Completed tarted/Underway Completed tarted/Underway tarted/Underway tarted/Underway   | \$3.4M<br>\$2.2M<br>\$100K<br>\$210K<br>\$3.5M<br>\$35K  |
| DeVilliers Streetscape Revitalization  FY19 Urban Core Community Policing  Jefferson Street Streetscape Improvements - Phase 1 (Romana to Intendencia - Eastside of Road)  Pensacola Bay Ferry Concession and Restroom Building  Residential Property Improvement Program — Urban Core 212 N Coyle St  Residential Property Improvement Program — Urban Core 607 W La Rua St  Residential Property Improvement Program — Urban Core 631 W Wright St  Residential Property Improvement Program — Urban Core 633 W Wright St  Residential Property Improvement Program — Urban Core 633 W Wright St  Reus Streetscape Revitalization  Urban Core Scott   | tarted/Underway Completed tarted/Underway tarted/Underway tarted/Underway   | \$2.2M<br>\$100K<br>\$210K<br>\$3.5M<br>\$35K  |
| FY19 Urban Core Community Policing  Jefferson Street Streetscape Improvements - Phase 1 (Romana to Intendencia - Eastside of Road)  Pensacola Bay Ferry Concession and Restroom Building  Residential Property Improvement Program — Urban Core Streets Acade  | Completed tarted/Underway tarted/Underway tarted/Underway   | \$100K<br>\$210K<br>\$3.5M<br>\$35K  |
| Jefferson Street Streetscape Improvements - Phase 1 (Romana to Intendencia - Eastside of Road)  Pensacola Bay Ferry Concession and Restroom Building Residential Property Improvement Program — 212 N Coyle St Residential Property Improvement Program — 607 W La Rua St  Residential Property Improvement Program — 631 W Wright St  Residential Property Improvement Program — 633 W Wright St  Residential Property Improvement Program — 633 W Wright St  Residential Property Improvement Program — 633 W Wright St  Reus Streetscape Revitalization  Urban Core Si Urban Core Si Urban Core Si Urban Core Si Urban Core   | tarted/Underway tarted/Underway tarted/Underway   | \$210K<br>\$3.5M<br>\$35K  |
| 1 (Romana to Intendencia - Eastside of Road)  Pensacola Bay Ferry Concession and Restroom Building  Residential Property Improvement Program — 212 N Coyle St  Residential Property Improvement Program — 607 W La Rua St  Residential Property Improvement Program — 631 W Wright St  Residential Property Improvement Program — 631 W Wright St  Residential Property Improvement Program — 633 W Wright St  Reus Streetscape Revitalization  Urban Core  Si  Urban Core  Si  Urban Core Si  Urban Core Si  Urban Core   | tarted/Underway<br>tarted/Underway  | \$3.5M<br>\$35K  |
| Residential Property Improvement Program — Urban Core Standard Property Improvement Program — Urban Core Standard Property Improvement Program — Urban Core Standard Winght St Urban Core Urban Core Urban Core Standard Winght St Urban Core Urban Core Urban Core Standard Winght St Urban Core Standard Urban C | tarted/Underway   | \$35K  |
| 212 N Coyle St  Residential Property Improvement Program — 607 W La Rua St  Residential Property Improvement Program — 631 W Wright St  Residential Property Improvement Program — 632 W Wright St  Residential Property Improvement Program — 633 W Wright St  Urban Core  Urban Core  Urban Core  St  Urban Core   | •   | ·  |
| Residential Property Improvement Program — Urban Core  Residential Property Improvement Program — Urban Core  Residential Property Improvement Program — Urban Core  Reus Streetscape Revitalization Urban Core  Urban Core Sidewalk Improvements (FY19) Urban Core Sidewalk Improvements (FY19)   | tarted/Underway   | \$58K  |
| Residential Property Improvement Program — Urban Core  Reus Streetscape Revitalization Urban Core  Urban Core Sidewalk Improvements (FY19) Urban Core Sidewalk Improvements (FY19)   |   |  |
| 633 W Wright St  Reus Streetscape Revitalization  Urban Core  Urban Core  Urban Core  Streetscape Revitalization  Urban Core  Streetscape Revitalization  Urban Core  Streetscape Revitalization  Urban Core  Streetscape Revitalization   | Completed   | \$16K  |
| Urban Core Sidewalk Improvements (FY19)  Urban Core Sidewalk Improvements (FY19)   | Completed   | \$15K  |
|  | tarted/Underway   | \$2.2M   |
| lefference Chroat Corone Entry Enhancements 9 Alley  | tarted/Underway   | \$250K   |
| Jefferson Street Garage Entry Enhancements & Alley Urban Core/DIB Improvements   | Completed   | \$27K  |
| Downtown Pensacola Ambassador Program (FY19) Urban Core/DIB  | Completed   | \$132K   |
| Palafox Market (FY19) Urban Core/DIB   | Completed   | \$73K  |
| Downtown Pensacola Marketing Program (FY19) Urban Core/DIB   | Completed   | \$100K   |
| Urban Core District Sub-Total # Projects Started/Underway 8 # Projects Completed 11  |   |  |
| Total # Projects 19  |   |  |

#### FY 2019 REDEVELOPMENT AREA PROJECT LIST (Continued)

#### **WESTSIDE AND EASTSIDE CRAs**

| Project  | TIF District | Status*          | Est. Project<br>Cost** |
|--|--------------|------------------|------------------------|
| A Streetscape Revitalization - Westside (Westside of Road) | Westside     | Started/Underway | \$1.1M                 |
| CRA Urban Design Overlay District - Westside               | Westside     | Completed        | \$25K                  |
| West Moreno Stormwater Park                                | Westside     | Started/Underway | \$2M                   |
| Westside District Sub-Total                                |              |                  |                        |
| # Projects Started/Underway                                | 2            |                  |                        |
| # Projects Completed                                       | 1            |                  |                        |
| Total # Projects   | 3            |                  |                        |
|  |              |                  |                        |

| Project  | TIF District | Status*   | Est. Project<br>Cost** |
|--|--------------|-----------|------------------------|
| CRA Urban Design Overlay District - Eastside                     | Eastside     | Completed | \$25K                  |
| Daniel "Chappie" James, Jr., Flight Academy and Museum - Phase I | Eastside     | Completed | \$1.2M                 |
| Residential Property Improvement Program - 1517 MLK, Jr., Dr     | Eastside     | Completed | \$17K                  |
| Eastside District Sub-Total                                      |              |           |                        |
| # Projects Started/Underway                                      |              |           |                        |
| # Projects Completed   | 3            |           |                        |
| Total # Projects   | 3            |           |                        |
| All Districts  |              |           |                        |
| # Projects Started/Underway                                      | 10           |           |                        |
| # Projects Completed   | 15           |           |                        |
| Total # Projects   | 25           |           |                        |

<sup>\*</sup> Project list and status based on expenditure of project funds during the reporting year.

<sup>\*\*</sup> Estimated costs represent the estimated hard costs required to complete the project, such as construction costs and program funds but may not be reflective of total project costs based on available data. Non-TIF sources necessary to complete the project may be reflected in estimated costs including grant funds or other private and/or public contributions.

#### Affordable Housing\*

|               |       | Affordable Units |       | Affordable Units |           |     | Affordable Units |       |  |
|---------------|-------|------------------|-------|------------------|-----------|-----|------------------|-------|--|
|               |       | CRA              | Other |                  | CRA Other |     | CRA              | Other |  |
|               |       |                  |       |                  |           |     |                  |       |  |
| Rehabilitated |       | 1                | N/A   |                  |           | N/A | 2                | N/A   |  |
| Constructed   |       | -                | 3     |                  |           | 8   |                  | 1     |  |
|               | TOTAL | 1                | 3     |                  |           | 8   | 2                | 1     |  |

<sup>\*</sup>Projects shown reflect the number of affordable units supported through public sector subsidy or participation based on available data. Programs reflected during Fiscal Year 2019 are limited to CRA programs, the West Garden District Cottages Redevelopment project facilitated by the City of Pensacola, and the Escambia County Housing Finance Authority Urban Infill program.

#### **New Residential Development**

| # Units Permitted*  | 3         | 182       | 57        |
|---------------------|-----------|-----------|-----------|
| Single Family       | 3         | 62        | 33        |
| Two Family/ Duplex  |           | 1         | 5         |
| Townhomes           |           | 46        | 14        |
| Apartments          |           | 72        |           |
| Average SF/Unit     | 1,311     | 1,578     | 2,400     |
|                     |           |           |           |
| Average Valuation** | \$123,344 | \$162,135 | \$226,398 |
|                     |           |           |           |

<sup>\*</sup>Based on permits issued by the City of Pensacola Inspection Services Dept. during the fiscal year.

<sup>\*\*</sup>Estimated value indicated is the declared value of permitted improvements taken from residential building permits filed with the City of Pensacola Inspection Services Dept. Unless otherwise noted, the value does not include any improvements not requiring a permit and, therefore, does not reflect the entire value of investment in a given project.

#### **FY 2019 INDEPENDENT FINANCIAL AUDITORS' REPORT**

The Comprehensive Annual Financial Report (CAFR) is the City's official financial document and should be read in conjunction with this document.

The audited financial statements for the Community Redevelopment Agency can be found within the City of Pensacola's CAFR. An electronic copy of the CAFR can be accessed on the City's website (<a href="www.cityofpensacola.com">www.cityofpensacola.com</a>), under Government, Department Listing, Financial Services, Annual Financial Reports, or by clicking on the following link: <a href="https://www.cityofpensacola.com/Archive.aspx?AMID=39">https://www.cityofpensacola.com/Archive.aspx?AMID=39</a>.

Questions concerning any of the information provided in the CAFR or requests for additional financial information should be addressed to the Office of the Chief Financial Officer, P.O. Box 12910, Pensacola, Florida 32521.



316 South Baylen Street, Suite 300 Pensacola, FL 32502 warrenaverett.com

#### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the City Council City of Pensacola, Florida

#### Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Pensacola, Florida (the "City"), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### FY 2019 INDEPENDENT FINANCIAL AUDITORS' REPORT (Continued)

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Pensacola, as of September 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund, the Community Redevelopment Agency Fund, the Urban Core Redevelopment Trust Fund, the Eastside Tax Increment Financing District Fund, the Westside Tax Increment Financing District Fund, Hospital Special Assessment Fund, and the Housing Assistance Payments Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules related to pension and other post-employment benefits, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Pensacola, Florida's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, statistical section, and financial data schedule are presented for purposes of additional analysis and are not a required part of the basic financial statements of the City of Pensacola, Florida.

The accompanying schedule of expenditures of federal awards, passenger facility charges, and state financial assistance is presented for purposes of additional analysis as required Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), and as specified in the Passenger Facility Charges Audit Guide for Public Agencies, issued by the Federal Aviation Administration, and by Section 215.97, Florida Statutes, and is also not a required part of the basic financial statements of the City of Pensacola, Florida.

The combining and individual fund financial statements and schedules, the financial data schedule and schedule of expenditures of federal awards, passenger facility charges, and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### FY 2019 INDEPENDENT FINANCIAL AUDITORS' REPORT (Continued)

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 10, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Pensacola, Florida February 10, 2020

arren averett, LLC













### **PHOTO CREDITS**

The Community Redevelopment Agency wishes to thank the following contributors:

**Laura Bogan LAURA BOGAN PHOTOGRAPHY** 

Blake Brown

Florida Dept. of State Photographic Collection floridamemory.com



Learn more about the Pensacola CRA at cityofpensacola.com/CRA









City of Pensacola

Community Redevelopment Agency
222 W. Main Street
Third Floor
Pensacola, Florida 32502
(850) 435-1695

#### City of Pensacola



#### Memorandum

File #: 20-00409 Westside Redevelopment Board 7/28/2020

#### **ACTION ITEM**

**SPONSOR:** Doug Baldwin, Sr., WRB Chairperson

SUBJECT:

PROJECT LIST & 5-YEAR IMPLEMENTATION PLAN (FY2021-2025)

#### RECOMMENDATION:

That the WRB recommend a project list and 5-year implementation plan which reflect the WRB's priorities for project development and/or implementation during the five-year period beginning in Fiscal Year 2021 beginning October 1, 2020 through Fiscal Year 2025 ending September 30, 2025.

#### **SUMMARY:**

On September 11, 2014, City Council established the Westside Redevelopment Board (WRB) to provide for the ongoing involvement of stakeholder groups in the Eastside community redevelopment area. The principal duties of the WRB are to provide recommendations regarding an annual project list and 5-year implementation plan for projects authorized by the Westside Community Redevelopment Plan and to monitor the implementation of such projects.

A proposed project list and 5-year implementation plan is attached. The list includes projects which are anticipated to be further developed or implemented during the five-year period beginning in Fiscal Year 2021, commencing on October 1, 2020, through Fiscal Year 2025, ending on September 30, 2025. Project recommendations will be considered for incorporation into the FY2021 CRA Work Plan and any applicable/appropriate budgets.

Any new projects or substantial modification(s) to project scope desired by the ERB should be referred to staff for review to ensure their feasibility and alignment with the redevelopment plan before they are added to the project list. A staff recommendation can then be brought back to the WRB, and the project(s) and/or modification(s) considered for incorporation into the project list and implementation plan, if appropriate.

#### PRIOR ACTION:

February 5, 2019 - The WRB recommended project priorities for the Westside Redevelopment Area for Fiscal Year 2020.

#### **FUNDING:**

N/A

#### **STAFF CONTACT:**

Kerrith Fiddler, Deputy City Administrator - Community Development M. Helen Gibson, AICP, CRA Administrator Victoria D'Angelo, Asst. CRA Administrator

#### **ATTACHMENTS:**

1) Proposed Project List & Implementation Plan (FY2021-25)

PRESENTATION: No

| Project Name                              | CRA District             | Description   | Phase          | Est. Cost                      | Est.<br>Implementation<br>Period | Prior Redevelopment Board<br>Recommendation(s)  | Notes/Updates  |
|---|--------------------------|---|----------------|--------------------------------|----------------------------------|---|--|
| Residential Property Improvement Program  | Westside                 | Improvements for priority residential properties under CRA Residential Property Improvement Program within target areas of the Westside CRA. Forgivable loan program. Up to \$70K for owner-occupied, \$17.5K for rental properties. Target areas include priority properties within the West Moreno District and the East Garden District neighborhood. Administered by Emerald Coast Regional Council (ECRC) on behal of CRA.   | Planning<br>d  | Varies by project              | Thru FY2025                      |   | City/County partnership for infill housing underway within the West Moreno District. Implementation anticipated to begin within the West Moreno District and potentially the West Garden District in FY2021.   |
| CRA Commercial Façade Improvement Program | Westside                 | Improvements for non-residential properties under CRA Commercial Façade Improvement Program. Up to \$20K per property. Available for improvements visible from the right of way and limited roofing, parking and structural. Primary target area is Cervantes Street from Pace Boulevard to City limit line, and the west side of Pace Boulevard from Cervantes to Main; secondary target area (limited to culturally significant and historic properties only) throughout Westside CRA. (See target boundary mag for actual boundaries). | Implementation | Varies by project              | Thru FY2025                      | 04/23/19 - WRB<br>recommended inclusion in the<br>FY2020 CRA Work Plan.                                   | Construction on Ella Jordan Home completed and project is pending closeout. Outreach underway.   |
| West Main Street Corridor Management      | Urban Core /<br>Westside | Corridor management of West Main Street from Clubbs to Barrancas.   | Planning       | \$2M                           | Thru FY2025                      |   | 1) Limited sidewalk, street tree and lighting improvements planned for implementation from Clubbs to A Street to provide interim connectivity as a part of A Street Revitalization project. 2) Full design programmed by FDOT for FY21-22. 3) Project priority recommended to provide \$1.5M in implementation funds in FDOT Work Program in FY2026 fiscal year. |
| "A" Streetscape Revitalization            | Urban Core /<br>Westside | Streetscape and corridor improvements including sidewalk, decorative elements, ADA, curb-cut, lighting, street trees/landscape, crosswalk, and bicycle improvements along "A" Street from Cervantes to Main and construction of new sidewalk, street trees and lighting along Main Street from Clubbs and "A". Project to be constructed in phases (segments TBD).  | Design         | TBD - Pending Cost<br>Estimate | Thru FY2021                      |   | Project nearing 100% design. Procurement anticipated to begin late 2020.   |
| Sidewalk Improvements                     | Westside                 | Sidewalk improvements including repairs and connectivity guided by the redevelopment plans and the City's recent sidewalk ADA accessibility study.  | Planning       | \$150K/year                    | Thru FY2025                      | 04/23/19 - WRB<br>recommended including in the<br>FY2020 CRA Work Plan under<br>Complete Streets element. |  |

| West Moreno Storm water Park  | Westside | Park and storm water pond improvements within block bound by E Street, F Street, Lee Street and Blount Street within proximity to Baptist campus. Project guided by the West Moreno District Development Plan and Implementation Strategy developed in partnership with Baptist Hospital and Escambia County. Project to be performed in coordination with the "F and Lee Street Pond Expansion (HMGP)" project, Public Works and Facilities Department. | Planning/Acquisition  | \$2.3 M   | Thru FY2023  | 04/23/19 - WRB recommended inclusion in the Parcel assembly underway. FY2020 CRA Work Plan.   |
|---|----------|--|---|---|--------------|---|
| Connectivity to Legion Field / Global Learning: L Street (Priority 1)       | Westside | L Street from Cervantes to Gregory St. Construction of streetscape and corridor improvements, which may include buffered sidewalk, lighting, bicycle wayfinding signage, street trees/landscape, crosswalks and onstreet parking (one side) from Cervantes Street to Gregory Street.   | Planning  | \$1M  | Thru FY2025+ | 04/23/19 - WRB recommended inclusion in the FY2020 CRA Work Plan under Complete Streets element.  Project prioritized by FL-AL TPO for Transportation Alternatives Program (TAP) funding. Pending determination regarding incorporation into FDOT Work Program (est. October 2020).   |
| Connectivity to Legion Field / Global Learning: Gregory Street (Priority 2) | Westside | Gregory Street from Pace Blvd to I St. Construction of streetscape and corridor improvements, which may include buffered wide sidewalk, lighting, bicycle wayfinding signage, crosswalks and street trees/landscape.   | Planning  | \$770K  | Thru FY2025+ | 04/23/19 - WRB recommended inclusion in the FY2020 CRA Work Plan under Complete Streets element.  Project prioritized by FL-AL TPO for Transportation Alternatives Program (TAP) funding. Pending determination regarding incorporation into FDOT Work Program (est. October 2020).   |
| Connectivity to Legion Field / Global Learning: Wright Street (Priority 3)  | Westside | Wright Street from Pace Blvd to P St. Construction of streetscape and corridor improvements, which may include buffered sidewalk, lighting, crosswalks and street trees/landscape.   | Planning  | \$234K  | Thru FY2025+ | 04/23/19 - WRB recommended inclusion in the FY2020 CRA Work Plan under Complete Streets element.  Project prioritized by FL-AL TPO for Transportation Alternatives Program (TAP) funding. Pending determination regarding incorporation into FDOT Work Program (est. October 2020).   |
| Pace Boulevard Corridor Improvements  | Westside | Corridor management of Pace Boulevard from U.S. 29 to the waterfront. Interim need to provide safety improvements along Pace Boulevard, particularly at Jackson and Wright Streets, to complete Connectivity to Legion Field / Global Learning project. Project to be managed by the Florida-Alabama Transportation. Planning Organization and the Florida Department of Transportation.   | Planning  | TBD; Interim improvements est. \$500K                           | Thru FY2025+ | 1) Connectivity to Legion Field /Global Learning project prioritized by FL-AL TOP for TAP funding - pending tentative incorporation into recommended inclusion in the FDOT Work Program. 2) City/County staff FY2020 CRA Work Plan under Complete Streets element.  2045 Needs Plan and FL-AL TPO project priority list for FY2026 to provide funding for corridor management plan/study. |
| Cervantes Street Road Diet and Short Term Safety Improvements               | Westside | Corridor improvements, including safety improvements and potential lane reduction, to West Cervantes from A Street to Dominquez St. Project managed by the Florida Department of Transportation.   | Design - Safety<br>Improvements; Planning -<br>Lane Reduction | \$6.3M Construction<br>(ST Improvements);<br>Lane Reduction TBD | Thru FY2025+ | 04/23/19 - WRB recommended inclusion in the Design for Short Term Safety improvements FY2020 CRA Work Plan under underway by FDOT. Complete Streets element.  |