

PROPOSED  
ORDINANCE NO. 06-21

ORDINANCE NO. \_\_\_\_\_

AN ORDINANCE  
TO BE ENTITLED:

AN ORDINANCE CREATING SECTION 11-4-104 THROUGH SECTION 11-4-109 OF THE CODE OF THE CITY OF PENSACOLA, FLORIDA; CREATING GUIDELINES AND REGULATIONS FOR THE DEVELOPMENT OF COMPLETE STREETS; PROVIDING DEFINITIONS; PROVIDING FOR SEVERABILITY; REPEALING CLAUSE; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, safe, convenient, and accessible transportation for all users is a priority of the City of Pensacola, Florida; and

WHEREAS, the term “Complete Streets” describes a comprehensive, integrated transportation network with infrastructure and design that allows for safe and convenient travel along and across streets for all users, including pedestrians, persons with disabilities, bicyclists, motorists, users of micromobility devices, movers of commercial goods, users and operators of public transportation, seniors, older persons, children, youth, and families; and

WHEREAS, public health and safety is improved by Complete Streets by reducing the risk of injuries and fatalities from traffic collisions for users of all modes of transportation;

**NOW THEREFORE, BE IT ORDAINED BY THE CITY OF PENSACOLA, FLORIDA:**

SECTION 1. Sections 11-4-104 through 11-4-109 of the Code of the City of Pensacola, Florida, are hereby created to read as follows:

DIVISION 4. – COMPLETE STREETS

Sec. 11-4-104. – Definitions.

*Complete Street.* A street or roadway allowing for safe and convenient travel by all of the following categories of users, including, but not limited to: pedestrians, people with disabilities, bicyclists, motorists, users of micromobility devices, movers of commercial goods, users and operators of public transportation, seniors, older persons, children, youth, and families.

Transportation Project. Any development, project, program, or practice affecting the transportation network or occurring in the City public rights-of-way, including any construction, reconstruction, retrofit, signalization operations, resurfacing, restriping, rehabilitation, maintenance (excluding routine maintenance that does not change the roadway geometry or operations, such as mowing, sweeping, and spot repair), operations, alteration, and repair of any public street or roadway within the City of Pensacola (including alleys, bridges, frontage roads, and other elements of the transportation system).

Streetscaping Project. The use of elements, including but not limited to street furniture, trees, open / green spaces, sidewalks, and street markings, to enhance the character of the street.

#### Sec. 11-4-105. – Complete Streets Requirements.

The City shall work towards developing an integrated and connected multimodal transportation system of Complete Streets serving all neighborhoods. Towards this end, the City adopts the following requirements:

- (1) Wherever possible, the city shall provide for Complete Streets for all categories of users as identified in Section 11-4-104 for all Transportation and Streetscaping Projects, including all phases of the projects.
- (2) Wherever possible, projects shall strive to create a network of continuous bicycle- and pedestrian-friendly routes, including routes connecting with transit and allowing for convenient access to places such as work, home, commercial areas, and schools.
- (3) The City shall coordinate with adjacent jurisdiction(s) and any other relevant public agencies, including Florida-Alabama Transportation Planning Organization to ensure, wherever possible, the network of continuous bicycle- and pedestrian-friendly routes extends beyond the City of Pensacola's boundaries into adjacent jurisdictions.
- (4) The City shall rely upon the current editions of street design standards and guidelines promoting and supporting Complete Streets, including but not limited to the following:
  - a. Urban Street Design Guide (National Association of City Transportation Officials)
  - b. Urban Bikeway Design Guide (National Association of City Transportation Officials)
  - c. Designing Streets for Kids (National Association of City Transportation Officials – Global Designing Cities Initiatives)

- d. Designing Walkable Urban Thoroughfares: A Context Sensitive Approach (Institute of Transportation Engineers / Congress for the New Urbanism)
  - e. Pedestrian Safety Guide and Countermeasure Selection System (U.S. Department of Transportation, Federal Highway Administration)
  - f. Bicycle Safety Guide and Countermeasures Selection System (U.S. Department of Transportation, Federal Highway Administration)
  - g. Separated Bike Lane Planning and Design Guide (U.S. Department of Transportation, Federal Highway Administration)
- (5) All Complete Streets projects shall reflect the context and character of the surrounding built and natural environments and enhance the appearance of such. At the planning stage, the City shall work with local residents, business operators, neighboring jurisdictions, school districts, students, property owners, and other stakeholders who will be directly affected by a Complete Streets project to address any concerns regarding context and character.

#### Sec. 11-4-106 – Administration and Enforcement.

The Planning Services Department and the Public Works and Facilities Department shall work in coordination, along with any other City departments deemed applicable, to implement this Section in the following ways:

- (a) The City's Planning Services Department shall develop and maintain a Complete Streets Program which will outline clear policy objectives and include a reference to a Complete Streets Project List developed in coordination with the Public Works and Facilities Department.
- (b) The City's Public Works and Facilities Department shall incorporate design standards which reflect the best management practices for effectively implementing Complete Streets, into all City of Pensacola and Community Redevelopment Agency street and sidewalk projects, subject to available funding.

#### Sec. 11-4-107 – Exemptions.

A specific category of user may be excluded from the requirements of Section 11-4-105 only if one or more of the following exceptions apply:

- (a) Use of the roadway is prohibited by law for the category of user (e.g., pedestrians on an interstate freeway, vehicles on a pedestrian mall). In this case, efforts shall be made to accommodate the excluded category of user on a parallel route.
- (b) There is an absence of both a current and future need to accommodate the category of user. Absence of future need may be shown via demographic, school, employment, and public transportation route data that demonstrate, for example, a low likelihood of bicycle, pedestrian, or transit activity in an area over the next 20 years.
- (c) The cost would be excessively disproportionate to the current need or future need over the next 20 years.
- (d) An exception shall be granted if the request is submitted to the City in writing, with supporting documentation, and is approved by the Mayor or his/her designee.

Sec. 11-4-108. – Evaluation Criteria.

In order to evaluate whether the streets and transportation network are adequately serving each category of users, the Public Works and Facilities Department shall collect and/or report baseline and annual data on matters relevant to this Section and the City's Complete Streets Program, including, without limitation, the following information:

- (a) Mileage of new bicycle infrastructure (e.g., bicycle lanes, paths, and boulevards)
- (b) Linear feet of new pedestrian infrastructure (e.g., sidewalks, trails, etc.)
- (c) Number of existing curb ramps retrofitted to meet ADA compliance and new curb ramps installed
- (d) Number of new street trees planted
- (e) Type and number of pedestrian- and bicycle-friendly signage and landscaping improvements, including street furniture and lighting
- (f) Bicycle and pedestrian counts
- (g) The percentage of transit stops accessible via sidewalks and curb ramps
- (h) The number, locations, and cause of collisions, injuries, and fatalities by mode of transportation
- (i) The total number of children walking or bicycling to school
- (j) Vehicle Miles Traveled (VMT) or Single Occupancy Vehicle (SOV) trip reduction data as made available by Florida-Alabama TPO

Sec. 11-4-109. – Annual Monitoring.

All applicable City departments shall generate an annual report of all Complete Streets plans, improvements, and activities and provide same to the Mayor for review and dissemination.

SECTION 2. If any word, phrase, clause, paragraph, section or provision of this ordinance or the application thereof to any person or circumstance is held invalid or unconstitutional, such finding shall not affect the other provision or applications of the ordinance which can be given effect without the invalid or unconstitutional provisions or application, and to this end the provisions of this ordinance are declared severable.

SECTION 3. All ordinances or parts of ordinances in conflict herewith are hereby repealed to the extent of such conflict.

SECTION 4. This ordinance shall take effect on the fifth business day after adoption, unless otherwise provided, pursuant to Section 4.03(d) of the City Charter of the City of Pensacola.

Adopted: \_\_\_\_\_

Approved: \_\_\_\_\_  
President of City Council

Attest:

\_\_\_\_\_  
City Clerk